

(A Component Unit of the Commonwealth of Massachusetts)

Financial Statements and Required Supplementary Information

June 30, 2020

(With Independent Auditors' Report Thereon)



KPMG LLP Two Financial Center 60 South Street Boston, MA 02111

Independent Auditors' Report

The Board of Directors

Commonwealth Health Insurance Connector Authority:

Report on the Financial Statements

We have audited the accompanying financial statements of the Commonwealth Health Insurance Connector Authority (the Health Connector), a component unit of the Commonwealth of Massachusetts, which comprise the Statements of Net Position, Revenues, Expenses, and Changes in Net Position and Cash Flows as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Health Connector's basic financial statements for the year then ended.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Commonwealth Health Insurance Connector Authority as of June 30, 2020, and the changes in its financial position and its cash flows for the year then ended in conformity with U.S. generally accepted accounting principles.



Other Matter

Required Supplementary Information

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis on pages 3–8 and the Schedule of Proportionate Share of Net Pension Liability on page 23, and the Schedule of Changes in Total OPEB Liability and Related Ratios on page 24, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 22, 2020, on our consideration of the Health Connector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Health Connector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Health Connector's internal control over financial reporting and compliance.



Boston, Massachusetts October 22, 2020

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Management's Discussion and Analysis – Unaudited

June 30, 2020

Introduction

The following discussion of the financial performance and activity of the Commonwealth Health Insurance Connector Authority (the Health Connector) is intended to provide an overview and analysis of the basic financial statements for the fiscal year ended June 30, 2020. The management of the Health Connector has prepared this discussion and it should be read in conjunction with the financial statements and the notes thereto, which follow this section.

Background of the Health Connector

The Health Connector is a body politic and a corporate and public instrumentality of the Commonwealth of Massachusetts (the Commonwealth). The Health Connector is established pursuant to Chapter 176Q of the Massachusetts General Laws (MGLs) and is an independent public entity not subject to the supervision and control of any other office, department, commission, board, bureau, agency or political subdivision of the Commonwealth.

The Health Connector is governed by an eleven member public private Board, comprised of four ex-officio members – the Secretary of the Executive Office of Health and Human Services (EOHHS), who serves as chair of the Board; the Secretary of Administration and Finance; the Executive Director of the Group Insurance Commission (GIC); and the Commissioner of Insurance, as well as seven members of the public, four appointed by the Governor and three appointed by the Attorney General. Public sector members encompass a range of interests and expertise, including organized labor, employee health benefits, consumers, small business, actuarial science, health economics and health insurance brokerage.

The Health Connector's primary responsibility is to facilitate the availability, choice and adoption of private health insurance plans to eligible individuals and small businesses. Since January 1, 2014, the Health Connector has operated as a State-Based Marketplace (SBM) that meets the requirements of the Affordable Care Act (ACA). The Health Connector currently offers the following programs:

- Qualified Health Plans (QHPs) and Qualified Dental Plans (QDPs) for eligible individuals. Individuals with income up to 400% of the federal poverty level (FPL) may be eligible for federal Advanced Premium Tax Credits (APTC).
- ConnectorCare is a subsidized health insurance program offering QHPs to individuals at 300% or less of the FPL. In addition to federal tax credits, ConnectorCare members also receive state subsidies (state premium wrap and cost sharing reductions) to further offset premium and point-of-service costs.
- Health Connector for Business (previously Small Business Health Options Program or SHOP) offers QHPs and QDPs to small businesses. Small businesses may be eligible for ACA small business tax credits up to 50% of the cost of health insurance for businesses with fewer than 25 full time equivalent employees, who earn on average \$50,000 a year or less in 2020.
- The Navigator program is required by the ACA and provides grants to community organizations that assist
 consumers (individuals, families and small businesses), using culturally and linguistically appropriate
 methods, to learn about their health care coverage options; access any applicable federal tax credits and
 other state subsidies; and enroll in a health plan.

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• The Wellness Track program, established by Chapter 288 of the Acts of 2010, which allows eligible employers to earn up to a 15% rebate on the premium contribution for promoting a healthy workforce.

In addition, the Health Connector continues to be responsible for, among other things, policy development relative to the Affordability Schedule and Minimum Credible Coverage rules; administration of appeals filed on behalf of individuals in accordance with ConnectorCare program regulations and the Commonwealth's individual mandate; and public education and outreach activities.

Health Connector Operations

As of June 30, 2020, the Health Connector employed approximately 79 full-time equivalent personnel in business administration and program functions (i.e., finance, legal, operations, policy, outreach, plan management and information technology or IT), as well as support functions, including an appeals unit to manage the appeals process for the individual mandate and ConnectorCare eligibility determinations. Additionally, the Health Connector subcontracts a significant amount of back office operations to public entities and private vendors, primarily IT development and maintenance and customer service and business operations.

Current Year Activities

In FY2020, the Health Connector continued to operate ACA-required programs that launched on January 1, 2014. Many key accomplishments were achieved during FY2020, most notably a successful 2020 Open Enrollment that provided a stable customer experience for both new and renewing members. As of June 2020, there were over 297,556 individuals enrolled in QHPs and 8,564 small group QHPs. In addition, 107,926 of our QHP members were also enrolled in QDPs or were members with a dental only policy.

A key activity in FY2020, the Customer Experience Project (CXP) culminated in the selection of new vendors to perform enrollment, premium billing, member portal, contact center, walk-in centers, noticing and mailroom functions that are currently performed by NTT Data for our nongroup population. The current contract with NTT Data expired on July 31, 2020.

On April 11, 2019, the Health Connector Board of Directors voted to enter into an agreement with Softheon, Inc. to perform enrollment, premium billing, noticing and member portal services beginning April 12, 2019 through June 30, 2024, with two, two-year renewal options. Softheon went live and began serving our members on July 6, 2020.

On August 19, 2019, the Health Connector Board of Directors voted to enter into an agreement with Faneuil, Inc. to perform contact center, back office and walk-in services beginning August 20, 2019 through June 30, 2024, with two, two-year renewal options. Faneuil went live and began serving our members on July 6, 2020.

The Financial Statements

The Health Connector's financial report includes three financial statements: the Statement of Net Position (similar to a balance sheet); the Statement of Revenues, Expenses and Changes in Net Position; and the Statement of Cash Flows. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the GASB. Under this method of

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Management's Discussion and Analysis – Unaudited

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accounting, an economic resources measurement focus and an accrual basis of accounting is used, similar to private industry. Revenue is recorded when earned, and expenses are recorded when incurred.

The Statement of Net Position presents information on the Health Connector's Total Assets and Deferred Outflows and Total Liabilities and Deferred Inflows, with the difference between the two reported as Net Position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Health Connector is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position reports the operating revenues and expenses and nonoperating revenues and expenses of the Health Connector for the fiscal year. The difference – increase or decrease in net position – is presented as the change in net position for the fiscal year. The cumulative differences from inception forward are presented as the net position of the Health Connector, reconciling to total net position on the Statement of Net Position.

The Statement of Cash Flows presents information showing how the Health Connector's cash and cash equivalents position changed during the fiscal year. The Statement of Cash Flows classifies cash receipts and cash payments as resulting from operating activities, capital and related financing activities, noncapital financing activities and investing activities. The net result of those activities is reconciled to the cash and short-term investment balances reported at the end of the fiscal year. This statement is prepared using the direct method, which allows the reader to easily understand the amount of cash received and how much cash was disbursed.

Summarized Financial Information

Summarized financial information as of and for the years ended June 30, 2020 and 2019 is as follows:

Table 1 Net Position

(In thousands)

	 2020	2019
Current assets	\$ 126,182	113,386
Capital assets	18,825	1,737
Deferred outflows of resources	 118	
Total assets and deferred outflows	\$ 145,125	115,123

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Management's Discussion and Analysis – Unaudited

June 30, 2020

Table 1 Net Position

(In thousands)

	 2020	2019
Current liabilities	\$ 79,658	70,255
Long-term liabilities	5,902	6,177
Deferred inflows of resources	 4,422	3,499
Total liabilities and deferred inflows	\$ 89,982	79,931
Net position:		
Net investment in capital assets	\$ 11,184	1,737
Unrestricted	 43,959	33,455
Total net position	\$ 55,143	35,192

Table 2
Changes in Net Position

(In thousands)

	 2020	2019
Operating revenues Operating expenses	\$ 924,846 953,487	838,023 872,639
Operating loss	(28,641)	(34,616)
Nonoperating revenues Nonoperating expenses	 82,929 34,337	48,376 —
Increase in net position	\$ 19,951	13,760

Financial Highlights

For FY2020, the Health Connector had a net operating loss of \$28,641,260 on operating revenues of \$924,846,326 and operating expenses of \$953,487,586.

Operating revenues include \$512,738,900 in premiums billed to QHP and QDP enrollees. Premiums for QHP and QDP enrollees are billed one month in advance of the coverage period. Premium payments collected by the Health Connector from QHP and QDP enrollees are paid to the carriers on a monthly basis. Additional

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Management's Discussion and Analysis – Unaudited

June 30, 2020

FY2020 operating revenues include state-funded premium subsidies and cost sharing reduction subsidies, which were \$166,335,199 and \$152,925,574, respectively. Both subsidies, which are part of the Health Connector's ConnectorCare program, supplement federal subsidies to further strengthen affordability of coverage for individuals with income at or below 300% of the Federal Poverty Level (FPL). These subsidies, which are funded from the Commonwealth Care Trust Fund (CCTF), are paid to the carriers on a monthly basis. The CCTF is a fund that is managed and administered by the Commonwealth.

FY2020 operating revenue also includes \$41,149,583 in premiums billed to Health Connector for Business (HCB) employers. Premiums for HCB employers are billed one month in advance of the coverage period. Premium payments collected by the Health Connector from HCB employers are paid to the carriers on a monthly basis.

Additional FY2020 operating revenue includes \$40,853,327 of administrative fees assessed to the carriers. The administrative fee assessed to the carriers for ConnectorCare QHP enrollees is 3% of the sum of enrollee premiums paid, federal Advance Premium Tax Credit (APTC) and state premium subsidies paid to the carriers. The administrative fee assessed to the carriers for non-ConnectorCare QHP enrollees is 2.5% of the sum of enrollee premiums paid and federal APTC. The administrative fee assessed to the carriers for QDP enrollees is 3% of the enrollee premiums paid. Recurring non-operating revenue includes a CCTF contribution for administrative operations of \$45,000,000, intergovernmental revenue of \$2,882,111 and investment income of \$845,213.

As a result of the coronavirus (COVID-19) outbreak, on March 10, 2020 the Governor of Massachusetts declared a state of emergency. On behalf of and at the request of the Commonwealth, the Health Connector entered into contracts with vendors to support the Massachusetts Community Tracing Collaborative (CTC). During FY2020, the Health Connector received \$34,202,190 in non-operating expenses for the CTC. The funds are reimbursed monthly to the Health Connector by the Commonwealth.

Additionally, due to the state of emergency, the Commonwealth made the decision to protect residents from loss of medical coverage or access to services. To comply, the Health Connector implemented the Premium Deferral Loan Program (PDLP) whereby adjustments were made to certain Health Connector subscribers' accounts to prevent the account from advancing into a "hard" delinquency status if a payment was not made for April 2020 coverage. The loan adjustments resulted in members retaining coverage and access to services through April 2020. The PDLP did not extend beyond April 2020 and all normal business processes resumed for May 2020 coverage and beyond. During FY2020, the Health Connector received \$6,847,719 in operating revenue and incurred \$6,847,719 in operating expenses for the PDLP. The Health Connector was reimbursed in full by the Commonwealth for the premium loans made to members.

In FY2020, the Health Connector capitalized \$17,227,719 in costs related to the development of internally generated software. These costs include \$4,364,253 for services provided by Softheon, Inc. for the premium billing system, \$7,279,099 for services provided by Faneuil, Inc. for the contact center, \$3,218,374 for Health Connector staff costs, and \$2,365,993 for consulting services.

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Management's Discussion and Analysis – Unaudited

June 30, 2020

Contacting the Health Connector's Management

This financial report is designed to provide citizens, taxpayers and creditors with a general view of the Health Connector's finances and to show the Health Connector's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Kari Miller, Chief Financial Officer, Commonwealth Health Insurance Connector Authority at 100 City Hall Plaza, 6th Floor, Boston, MA 02108.

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Statement of Net Position

June 30, 2020

Assets and deferred outflows:	
Current assets: Cash and short-term investments (note 2) Accounts receivable:	87,254,920
Qualified Health and Dental plan enrollees, net (note 3) Nonfederal grants	8,040,386 21
Carriers (note 5)	1,459,985
Due from Commonwealth (note 4) Other assets	28,023,051 1,403,688
Total current assets	126,182,051
Noncurrent assets:	
Capital assets, net (note 10)	18,825,317
Deferred outflows of resources:	
OPEB amounts	117,853
Total deferred outflows of resources	117,853
Total assets and deferred outflows	145,125,221
Liabilities and deferred inflows: Current liabilities:	
Accounts payable	12,555,413
Accrued salary and benefits	970,319
Unearned revenue (note 6) Accounts payable – enrollee overpayments	48,454,250 6,827,306
Other liabilities	10,850,449
Total current liabilities	79,657,737
Long term liabilities:	
OPEB obligation (note 8)	5,901,979
Total long term liabilities	5,901,979
Deferred inflows of resources:	
OPEB amounts	4,422,512
Total deferred inflows of resources	4,422,512
Total liabilities and deferred inflows	89,982,228
Net position:	
Net investment in capital assets	11,184,320
Unrestricted	43,958,673
Commitments and contingencies (note 9 and 11)	
Total net position \$	55,142,993

See accompanying notes to financial statements.

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Statement of Revenues, Expenses, and Changes in Net Position

Year ended June 30, 2020

Operating revenues:		
Qualified health and dental plan enrollee premiums	\$	512,738,900
Health Connector for Business enrollee premiums		41,149,583
State wrap premium subsidy – ConnectorCare		166,335,199
State cost sharing reduction subsidy – ConnectorCare		152,925,574
State Mandated Benefits		485,307
State funded federal replacement cost sharing reduction subsidy		185,880
Premium deferral loan program		6,847,719
Commonwealth of Massachusetts		293,526
Carrier Administrative fees		40,853,327
Medical loss ratio rebate		2,297,937
Wellness track subsidies		169,587
Other revenue	-	563,787
Total operating revenues	-	924,846,326
Operating expenses:		
Carrier payments – qualified health and dental plan enrollee premiums		512,738,900
Carrier payments – Health Connector for Business enrollee premiums		41,149,583
State wrap premium subsidy – ConnectorCare		166,335,199
State cost sharing reduction subsidy – ConnectorCare		152,925,574
State Mandated Benefits		485,307
State funded federal replacement cost sharing reduction subsidy		185,880
Premium loan deferral program		6,847,719
Consulting and professional support		1,465,607
Customer service and premium billing		46,780,515
Navigator program		1,903,209
Salaries, benefits, and payroll taxes Communications		5,806,039 2,827,487
General and administrative		2,027,407 172,448
IT and communications		6,807,129
Facility and related		923,288
Depreciation expense		4,731
Program appeals		245,181
Postemployment expense (notes 7 and 8)		3,436,424
Medical loss ratio rebate		2,297,937
Wellness track subsidies		149,429
Total operating expenses	-	953,487,586
Operating loss	-	(28,641,260)
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Nonoperating revenue: CCTF contributions		45 000 000
Intergovernmental revenue (note 7)		45,000,000 2,882,111
Investment income		845,213
Massachusetts contact tracing collaborative		34,202,190
Total nonoperating revenue	-	82,929,514
	_	02,020,014
Nonoperating expense:		405 470
Loss on asset disposal		135,179
Massachusetts contact tracing collaborative	-	34,202,190
Total nonoperating expense	-	34,337,369
Increase in net position		19,950,885
Net position – beginning of fiscal year	_	35,192,108
Net position – end of fiscal year	\$ _	55,142,993

See accompanying notes to financial statements.

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Statement of Cash Flows

Year ended June 30, 2020

Cash flows from operating activities:		
Cash paid to employees	\$	(1,692,727)
Cash paid to vendors		(62,970,307)
Cash refunds paid to enrollees		(9,806,587)
Cash received from Commonwealth		320,173,618
Cash paid to carriers		(833,968,226)
Cash paid to carriers (HCB)		(41,797,583)
Cash received from qualified health and dental plan enrollees		526,481,115
Cash received from Health Connector for Business enrollees		42,414,235
Cash refunds paid to Health Connector for Business enrollees		(144,947)
Cash paid for premium deferral loan program		(6,847,719)
Cash received from Commonwealth for premium deferral loan program Cash received from health plans (MLR rebates)		6,900,099 3,751,425
Cash paid to Commonwealth (MLR rebates)		
Operating revenue:		(3,751,425)
Administrative fees		40,853,456
Other		561,936
	-	·
Net cash used for operating activities	-	(19,843,637)
Cash flows from capital and related financing activities:		40.450
Cash received from nonfederal grants		48,459
Purchase of capital assets	-	(8,820,705)
Net cash used for capital and related financing activities	_	(8,772,246)
Cash flows from noncapital and related financing activities:		
Cash received from Commonwealth (CCTF contributions)		45,000,000
Cash paid to vendors for Massachusetts contact tracing collaborative	_	(28,945,929)
Net cash provided by noncapital and related financing activities	_	16,054,071
Cash flow from investing activities:		
Investment earnings	_	845,213
Net cash provided by investing activities	_	845,213
Net decrease in cash and short-term investments		(11,716,599)
Cash and short-term investments at the beginning of the fiscal year	_	98,971,519
Cash and short-term investments at the end of the fiscal year	\$_	87,254,920
Reconciliation of operating loss to cash used for operating activities:		
Operating loss	\$	(28,641,260)
Adjustments to reconcile operating loss to cash used for operating activities:	•	(-,- ,,
Depreciation		4,731
Intergovernmental expense		2,882,111
Changes in operating assets and liabilities:		
Decrease in nonfederal/nonCCTF receivables		1,526,644
Decrease in other assets		2,857,823
Increase in accounts payable, and accrued liabilities		995,524
Increase in OPEB liability, net	_	530,790
Net cash used for operating activities	\$ _	(19,843,637)
Non-cash capital and related financing activities:		
Noncash capital acquisitions	\$	7,640,997

See accompanying notes to financial statements.

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Notes to Financial Statements

June 30, 2020

(1) Summary of Significant Accounting Policies

(a) Reporting Entity

The Health Connector is an independent body politic and corporate and public health instrumentality of the Commonwealth of Massachusetts established pursuant to Chapter 176Q of the Massachusetts General Laws (MGLs) as added by Section 101 of Chapter 58 of the Acts of 2006.

Due to its relationship with the Commonwealth, the Health Connector is considered a discretely presented component unit and is presented as such in the Commonwealth's financial statements. The Health Connector has no relationship with other entities that could be considered component units. The Connector is exempt from Federal, State, and local income taxes.

(b) Basis of Presentation

The accompanying financial statements of the Health Connector have been prepared in accordance with U.S. GAAP, as prescribed by the Governmental Accounting Standards Board (GASB). The Health Connector has prepared a "Statement of Net Position," a "Statement of Revenues, Expenses and Changes in Net Position" and a "Statement of Cash Flows," along with the required supplementary information titled "Management's Discussion and Analysis" which precedes the financial statements and the required supplementary schedules titled "Schedule of Proportionate Share of Net Pension Liability" and "Schedule of Changes in Total OPEB Liability and Related Ratios".

The Health Connector utilizes the full accrual basis of accounting, which focuses on changes in total economic resources, in the preparation of financial statements. Under the full accrual basis of accounting, long term assets and liabilities are reflected in the financial statements.

(c) Cash and Cash Equivalents

The Health Connector considers all highly liquid investments with an original maturity of 30 days or less when purchased to be cash equivalents.

(d) Investments

The Health Connector is authorized to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, bonds or notes of public agencies or municipalities, bank time deposits, guaranteed investment contracts, money market accounts including money market like instruments such as the Massachusetts Municipal Depository Trust (MMDT), and repurchase agreements. Investments other than MMDT are recorded at fair value. MMDT is valued at its net asset value (NAV) or \$1.00 per share. MMDT is an external investment pool overseen by the Massachusetts State Treasurer.

At June 30, 2020, investments consist entirely of amounts held in MMDT.

(e) Capital Assets

The Health Connector defines capital assets, including intangible assets, as classes of assets with an initial aggregate cost of more than \$49,999 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased, developed or constructed.

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June 30, 2020

(f) Depreciation

Depreciation is calculated on the straight-line method based on the estimated useful lives of between three and 10 years for the applicable assets beginning in the fiscal year of acquisition or as the computer software is substantially complete and operational.

(g) Revenue Recognition

The Health Connector recognizes revenue when earned. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The Health Connector's major operating revenue sources are Qualified Health Plan (QHP) and Qualified Dental Plan (QDP) enrollee contributions, Health Connector for Business enrollee contributions, ConnectorCare state wrap premium and cost sharing reduction subsidies, and administrative fees collected from the carriers. The state wrap and cost sharing reduction subsidies, which are part of the Health Connector's ConnectorCare program, supplement federal subsidies to further strengthen affordability of coverage for individuals with income at or below 300% of the FPL.

Massachusetts Community Tracing Collaborative, intergovernmental revenue and investment income are reported as nonoperating revenues. Also reported in nonoperating revenues are contributions from the Commonwealth Care Trust Fund (CCTF) to support the Health Connector's operations.

Operating expenses include QHP and QDP enrollee premiums billed and collected by the Health Connector and paid to the carriers. Operating expenses also include state-funded premium and cost sharing reduction subsidies received from the CCTF and paid to the carriers. In addition, the Health Connector includes as operating expenses payments for customer service and business operations, the Navigator program, the Appeals program, outreach, personnel and other administrative items.

Massachusetts Community Tracing Collaborative and loss on asset disposal are reported as nonoperating expenses.

(h) Compensated Absences and Other Employee Benefits

Employees earn the right to be compensated during absences for vacation, personal and sick time (earned time or ET). Upon retirement, termination or death, certain employees are compensated for ET (subject to certain limitations) at their then current rate of pay. Accumulated ET is recorded as an expense and liability as benefits accrue. As of June 30, 2020, the ET liability was \$752,517.

The employees of the Health Connector participate in the Commonwealth's Group Insurance Commission (GIC) for all healthcare benefits except for dental and vision benefits, which are purchased directly through Delta Dental and Vision Service Plan.

(i) Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources are defined as a consumption of net assets that is applicable to a future reporting period. Deferred inflows of resources are defined as an acquisition of net assets that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets, whereas deferred inflows of resources decrease net position, similar to liabilities.

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(j) Retirement Plan

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Massachusetts State Employees Retirement System (SERS) and additions to/deductions from SERS's fiduciary net position have been determined on the same basis as they are reported by SERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investment of assets in the SERS is with the Pension Reserves Investment Trust (PRIT) Fund, which is managed by the Pension Reserves Investment Management (PRIM) Board. The PRIM Board seeks to maximize the total return on investments within acceptable levels of risk for public pension funds. Investments are reported at fair value as described in the Comprehensive Annual Financial Report (CAFR) of the Commonwealth of Massachusetts.

(k) Use of Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(2) Cash and Investments

Deposits with Financial Institutions

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, the depositor will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. Deposits are exposed to custodial credit risk if they are large uninsured deposits with no collateral agreements.

As of June 30, 2020, the Health Connector had bank deposits of \$48,718,208 that exceeded the Federal Deposit Insurance Corporation (FDIC) coverage of \$250,000.

As of June 30, 2020, the Health Connector had bank deposits of \$10,966,238 that are fully collateralized.

Investments

The Health Connector's investment policy is to ensure that cash is invested in a stable investment option with consistent and competitive yields. As of June 30, 2020, available cash is invested in the MMDT Cash Portfolio option.

MMDT's average maturity is less than a year and not -rated for risk purposes. The Health Connector's position in MMDT as of June 30, 2020 was \$36,288,999 and is classified as part of cash and short-term investments.

(3) Accounts Receivable - Qualified Health and Dental Plan Enrollees

As of June 30, 2020, the unpaid portion of the health insurance premium billed to QHP and QDP enrollees was \$8,875,425. The allowance for uncollectible accounts receivable at June 30, 2020 was \$835,039.

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Notes to Financial Statements

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(4) Due from Commonwealth

As of June 30, 2020, the amount due from the Commonwealth was \$28,023,051. The FY2020 amount due from the Commonwealth includes \$35,140,104 in costs related to the Massachusetts Community Tracing Collaborative, \$77,745 in salaries and fringe and \$15,044 in wellness subsidies. These amounts are offset by \$52,380 in the premium deferral loan program, \$2,297,937 in Tufts Health Plans' benefit year 2019 Medical Loss Ratio (MLR) rebates and \$4,859,525 which represents the Health Connector's share of the Health Insurance Exchange Integrated Eligibility System (HIXIES) operations and maintenance costs incurred under the Optum contract, managed by EOHHS.

(5) Accounts Receivable - Carriers

As of June 30, 2020, the amount due from the carriers was \$1,459,985 which represents \$2,297,937 in Tufts Health Plans' benefit year 2019 (MLR) rebates due from the carriers offset by \$837,952 in QHP and QDP subscriber premium payments due to the Carriers.

(6) Unearned Revenue

As of June 30, 2020, the Health Connector had \$48,454,250 which represents \$47,516,336 in unearned revenue for QHP and QDP enrollees whose premiums are billed one month in advance of the coverage month and \$937,914 which represents payments to Carahsoft for services to be provided through October 2020 related to the contact tracing initiative.

(7) Retirement Plan

(a) Plan Description

All eligible employees of the Health Connector are provided with pension benefits through the Massachusetts SERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Massachusetts State Retirement Board. SERS does not issue a stand-alone publicly available financial report, but its activities are included in a pension trust fund in the Comprehensive Annual Financial Report (CAFR) of the Commonwealth of Massachusetts.

(b) Benefits Provided

SERS provides retirement, disability, survivor and death benefits to members and their beneficiaries. The MGLs establishes the benefit and contribution requirements for SERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years of consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at the age of 65; for certain hazardous duty and public safety positions, normal retirement is at the age of 55. Most employees who

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joined the system after April 1, 2012 cannot retire prior to age 60. The retirement systems' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the SERS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

(c) Contributions

SERS funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. Member contributions for SERS vary depending on the most recent date of membership from 5% regular compensation for hires prior to 1975 to 11% of regular compensation for hire dates after July 1, 2001. For members hired after 1979, an additional contribution of 2% of regular compensation in excess of \$30,000 is also required.

(i) Pension Liabilities and Pension Expense

At June 30, 2020, the Health Connector was allocated a liability of \$17,350,105 for its proportionate share of the net pension liability of SERS but was not required to record this liability as the Commonwealth is legally responsible for paying the liability.

The Commonwealth is legally responsible to make employer contributions related to the Health Connector's employees participating in SERS. As such, the Commonwealth has a 100% special funding situation for the Health Connector. Accordingly, the Health Connector recognized \$2,882,111 as pension expense and intergovernmental revenue of the same amount in the statement of revenues, expenses and changes in net position for the year ended June 30, 2020.

Health Connector's proportionate share of the net pension liability	\$ _
Commonwealth's proportionate share for the net pension liability	
associated with the Health Connector	 17,350,105
Total	\$ 17,350,105

The net pension liability was measured as of June 30, 2019 (the Measurement Date), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019 and rolled forward to the Measurement Date. The Health Connector's proportion of the net pension liability was based on allocated nonemployer contributions. At June 30, 2019, the Health Connector's proportion was 0.11856% which was an increase of 1.3% from its proportion of 0.11708% measured as of June 30, 2018.

(d) Actuarial Assumptions

The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Salary increases: 4.0% to 9.0% depending on the group and length of service

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- Investment rate of return: 7.25% net of pension plan investment expense, including inflation; 3.5% interest rate credited to the annuity savings fund
- Cost of living increase: 3.0% of the first \$13,000 of allowance each year

Mortality rates were based on the following:

- Pre-retirement reflects RP 2014 Blue Collar Employees Table projected generationally with Scale MP-2016 and set forward 1 year for females
- Post-retirement reflects RP 2014 Blue Collar Healthy Annuitant Table projected generationally with Scale MP-2016 set forward 1 year for females
- Disability the mortality rate reflects RP-2014 Blue Collar Healthy Annuitant Table projected generationally with Scale MP-2016 set forward 1 year

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the Pension Reserve Investment Trust (PRIT) Fund's target allocation as of June 30, 2019 are summarized in the following table:

Asset class	Target allocation	Long term expected real rate of return
Core fixed income	15 %	1.3 %
Value added fixed income	8	4.7
Global equity	39	4.9
Real estate	10	3.6
Private equity	13	8.2
Portfolio completion strategies	11	3.9
Timber/natural resources	4	4.1
Total	100 %	

(e) Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees.

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Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

(i) Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the Commonwealth's financial report.

(8) Other Post-Employment Benefits (OPEB)

(a) Plan Description

The Health Connector administers a single-employer defined benefit OPEB plan. The plan provides post-employment health care and life insurance benefits (OPEB) for eligible retired employees through the Group Insurance Commission (GIC). The GIC administers and manages health coverage options and benefits to participating employees and retirees. As of January 1, 2019, the date used for actuarial census data, the Health Connector had three retirees and 67 active employees who met the eligibility requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of Statement No. 75.

(b) Benefits Provided

The Health Connector provides medical, dental, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents. All active employees who retire from the Health Connector and meet the eligibility criteria will receive these benefits.

(c) Contributions

Employees who retire after July 1, 1994 but on or before October 1, 2009 contribute 15% of the cost of the health plan, as determined by the GIC. Employees who retire after October 1, 2009 contribute 20% of the cost of the plan as determined by the GIC. In both cases, the Health Connector contributes the remainder of the health plan costs on a pay-as-you-go basis.

(d) Total OPEB Liability

The Health Connectors' total OPEB liability of \$5,901,979 was measured as of June 30, 2019 and was determined by an actuarial valuation as of January 1, 2019 rolled forward to June 30, 2019.

(i) Actuarial Assumptions and Other Inputs

The total OPEB liability as of June 30, 2019 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement period:

Inflation 2.5 percent

Salary Increases 4.0 percent, average, including inflation

Healthcare cost trend rates 7.5 percent for 2019, decreasing 0.5 percent per year

to an ultimate rate of 4.5 percent for 2026 and later years

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Pre-retirement mortality reflects PUB-2010 headcount-weighted general classification mortality, projected generationally with Scale MP-2019.

Post-retirement mortality reflects PUB-2010 headcount-weighted general classification mortality, projected generationally with Scale MP-2019.

For disabled members, the mortality rate reflects PUB-2010 headcount-weighted general classification mortality, projected generationally with Scale MP-2019.

(ii) Discount Rate

The discount rate used to measure the total OPEB liability as of June 30, 2020 was 3.51%, a decrease from the prior year discount rate of 3.87%. The discount rate is based on the Bond Buyer General Obligation 20-year Municipal Bond Index, which includes tax-exempt general municipal bonds with an average rating of AA/Aa or higher.

Changes in Total OPEB Liability				
Balance at June 30, 2019	\$	6,176,965		
Changes for the year:				
Service cost		696,984		
Interest on the total OPEB liability		265,814		
Differences between expected and actual experiences		(1,328,924)		
Change of assumptions		101,969		
Benefit payments	_	(10,829)		
Net changes		(274,986)		
Balance at June 30, 2020	\$	5,901,979		

Change of assumptions reflect a change in the discount rate from 3.87% to 3.51% in 2020, and the mortality assumption reflects PUB-2010 headcount-weighted general classification mortality, projected generationally with Scale MP-2019.

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(iii) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following table presents the total OPEB liability of the Health Connector, as well as what the Health Connector's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.51%) or 1-percentage-point higher (4.51%) than the current discount rate:

	1% Decrease (2.51%)	Discount rate (3.51%)	1% Increase (4.51%)
OPEB liability	\$ 7,386,800	5,901,979	4,768,791

The following table presents the total OPEB liability of the Health Connector, as well as what the Health Connector's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

			Current	
			healthcare	
		(6.5%	cost trend	(8.5%
		decreasing	rate - 7.5%	decreasing
		to 3.5%)	decreasing	to 5.5%)
	_	1% decrease	to 4.5%	1% increase
OPEB liability	\$	4,454,703	5,901,979	7,976,479

(e) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, the Health Connector recognized OPEB expense of \$554,313. The following table illustrates the Deferred Outflows and Deferred Inflows as of June 30, 2020 under GASB 75.

	_	Deferred outflows	Deferred inflows
Difference between actual and expected experience	\$	_	1,273,493
Assumption changes		94,330	3,149,019
Benefit payments made in fiscal year ending June 30, 2020			
after measurement date	_	23,523	
Total deferred outflows and inflows	\$_	117,853	4,422,512

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Deferred outflows of resources for benefit payments made in fiscal year 2020 after the measurement date will be recognized as a reduction in the total OPEB liability in fiscal year 2021. Other amounts recognized in the deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the OPEB expense as follows:

Year end June 30:	
2021	\$ (397,657)
2022	(397,657)
2023	(397,657)
2024	(397,657)
2025	(397,657)
Total thereafter	(2,339,897)
	\$ (4,328,182)

(9) Operating Lease

The Health Connector has an operating lease for office space on three floors at 100 City Hall Plaza. The lease terminates on August 30, 2021. Future minimum operating lease payments at June 30, 2020 are as follows:

Fiscal year:	
2021	\$ 742,493
2022	 124,280
	\$ 866,773

During FY2020, the amount of operating lease payments was \$723,373.

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(10) Capital Assets

Capital assets as of June 30, 2020 are as follows:

	Ending balance June 30, 2019	Increases/ decreases	Ending balance June 30, 2020
Capital assets not being depreciated: Computer software	\$ 1,597,598	17,227,719	18,825,317
Total capital assets not being depreciated	1,597,598	17,227,719	18,825,317
Other capital assets: Computers and equipment Furniture and fixtures Computer software	102,484 267,669 813,738	— — (630,838)	102,484 267,669 182,900
Total other capital assets	1,183,891	(630,838)	553,053
Total capital assets	2,781,489	16,596,881	19,378,370
Less accumulated depreciation: Computers and equipment Furniture and fixtures Computer software	(97,753) (267,669) (678,559)	(4,731) — 495,659	(102,484) (267,669) (182,900)
Total accumulated depreciation	(1,043,981)	490,928	(553,053)
Total capital assets, net	\$ 1,737,508	17,087,809	18,825,317

GASB Statement No. 51 is a standard that characterizes an intangible asset as an asset that lacks physical structure, is nonfinancial in nature, and has an initial life expectancy beyond a single reporting period. Specific to the Health Connector in FY2020, \$17,227,719 in internally generated software costs were capitalized.

(11) Commitments and Contingencies

The Health Connector is involved in legal actions arising in the normal course of activities. Although the ultimate outcome of such matters is not determinable at this time, management, after taking into consideration advice of legal counsel, believes that the resolutions of pending matters will not have a materially adverse effect, individually or in the aggregate, upon the Health Connector's financial statement.

COMMONWEALTH HEALTH INSURANCE CONNECTOR AUTHORITY (A Component Unit of the Commonwealth of Massachusetts)

Schedule of Proportionate Share of Net Pension Liability Required Supplementary Information

June 30, 2020

(Unaudited)

	2020 (measurement date June 30, 2019)	2019 (measurement date June 30, 2018)	2018 measurement date June 30, 2017)	2017 (measurement date June 30, 2016)	2016 (measurement date June 30, 2015)	
Health Connector's proportion of the net pension liability	0.11856 %	0.11708 %	0.11645 %	0.11441 %	0.10439 %	
Health Connector's share of the net pension liability State's proportionate share of the net pension liability	\$ _	_	_	_	_	
associated with the Health Connector	17,350,105	15,489,168	14,934,603	15,775,710	11,882,332	
Total net pension liability	\$ 17,350,105	15,489,168	14,934,603	15,775,710	11,882,332	
Health Connector's covered-employee payroll	\$ 7,722,172	7,064,044	6,649,289	6,286,232	5,680,359	
Health Connector's proportionate share of the net pension liability as a percentage of its covered-employee payroll	- %	— %	- %	- %	- %	
Plan fiduciary net position as a percentage of the total pension liability	66.28 %	67.91 %	67.21 %	63.50 %	67.90 %	

The Health Connector is not required to make contributions to the State Employees Retirement System.

Accordingly, the RSI related to statutorily or contractually contributions is not presented.

Note: This schedule is intended to present 10 years of data. Additional years will be presented when available.

See accompanying independent auditors' report.

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Schedule of Changes in Total OPEB Liability and Related Ratios

June 30, 2020

(Unaudited)

	_	2020 (measurement date June 30, 2019)	2019 (measurement date June 30, 2018)	2018 (measurement date June 30, 2017)
Total OPEB liability:				
Service cost	\$	696,984	711,299	1,215,462
Interest on the total OPEB liability		265,814	225,939	258,534
Differences between expected and actual experiences		(1,328,924)	(51,916)	_
Change of assumptions		101,969	(306,354)	(3,725,195)
Benefit payments	-	(10,829)	(3,664)	(6,057)
Net change in total liability		(274,986)	575,304	(2,257,256)
Total OPEB liability – beginning		6,176,965	5,601,661	7,858,917
Total OPEB liability – ending	\$	5,901,979	6,176,965	5,601,661
Fiduciary net position as a percentage of OPEB liability	\$	_	_	_
Covered-employee payroll		7,722,172	7,064,044	6,649,289
Net OPEB liability as a percentage of covered-employee payroll		76 %	87 %	84 %

Notes to schedule:

2019

Changes of Assumptions:

The discount rate was changed from 3.87% as of the June 30, 2018 measurement date to 3.51% as of the June 30, 2019 measurement date.

The mortality assumption was updated from the PUB-2010 Headcount-weighted General Classification Employee and Healthy Annuitant tables projected generationally with Scale MP-2018, to PUB-2010 Headcount-weighted General Classification mortality, projected generationally with Scale MP-2019

2018

Changes of Assumptions:

The discount rate was changed from 3.58% as of the June 30, 2017 measurement date to 3.87% as of the Jun 30, 2018 measurement date.

The mortality assumption was updated from the RP-2014 Blue Collar Employees and Healthy Annuitant tables projected generationally, with scale MP-2016, set forward 1 year for females, to PUB-2010 Headcount-weighted General Classification Employee and Healthy Annuitant tables projected generationally with Scale MP-2018 for all participants.

2017

Changes of Assumptions:

The discount rate was changed from 2.85% as of the June 30, 2016 measurement date to 3.58% as of the Jun 30, 2017 measurement date.

Note: This schedule is intended to present 10 years of data. Additional years will be presented when available.

See accompanying independent auditors' report.