Health Connector Status Update on Requested Federal Flexibilities

On June 24, 2017, the Health Connector announced that the Commonwealth is pursuing a number of requests for federal flexibility in order to ensure that the Massachusetts health insurance market remains stable, sustainable, and vigorous in the future. The Health Connector appreciates the thoughtful comments and suggestions from Massachusetts stakeholders it received in response to this announcement. As part of the Commonwealth's ongoing commitment to a robust public process as it considers and pursues these requests, the Health Connector provides the following status update. The Health Connector will continue to accept public feedback on a rolling basis via e-mail at StateInnovations@state.ma.us. Submitted materials and updates will continue to be posted at https://betterhealthconnector.com/about/policy-center/state-innovation-waiver.

Item	Description	Vehicle	Status/Next Step
Promote Market	The Commonwealth seeks to establish a Premium	Section	Submitted on Friday, September 8, 2017
Stability with a	Stabilization Fund in lieu of Cost-Sharing Reductions	1332/State	
Premium	(CSRs), and requests authority to waive CSRs and receive	Innovation	
Stabilization Fund in	any federal premium tax credit savings that will accrue in	Waiver	
Lieu of Cost-Sharing	the form of a "pass-through." The Commonwealth would		
Reductions	use this pass-through funding to stabilize premiums via		
	direct issuer reimbursement, an approach that would		
	eliminate any consumer facing changes to coverage costs		
	or benefits. Massachusetts prefers a		
	congressional/federal appropriation or guarantee of CSR		
	payments, but submits this waiver as a potential solution		
	in the event that guarantee does not materialize in time		
	for 2018 rate finalization.		
Revive State	The Commonwealth proposes to work in partnership with	Letter to	Submitted on Friday, September 8, 2017
Employer Shared	the Departments to seek transition relief from the federal	Secretaries	
Responsibility	employer mandate and the related reporting	Price and	
Program in Lieu of	requirement, while immediately reviving a	Mnuchin from	
Delayed and Less	comprehensive state approach to ensuring employers	Gov. Baker	
Comprehensive	appropriately contribute to health coverage.	seeking	
Federal Program		transitional	
		relief, using	
		Section 1321(e)	
		authority	
		and/or Internal	
		Revenue Code	
		Section 7805(a)	
		authority	

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Allow for State Option to Continue to Use Select State- Based Rating Factors	The Commonwealth requests permission to continue, at the state's option, the ability to allow carriers in its merged market to continue to apply state-based rating factors beyond Plan Year 2018. This flexibility is requested in the interest of preserving market continuity and stability given current rating rules, and will help support the Baker-Polito Administration's ability to protect stability for the employer sponsored coverage market.	Section 1321(e) authority	Submitted on Friday, September 8, 2017
Revive Permissibility of Section 125 Plans for Non-Benefits Eligible Employees to Enhance Consumer Savings and Promote Private Coverage	The Commonwealth seeks to find a pathway to allow Massachusetts employers to establish Section 125 plans to allow non-benefits eligible employees to purchase their own non-group health insurance plans through public exchanges with pre-tax dollars.	Potential administrative pathway at state-level (under exploration)	While a viable pathway for reviving widespread federal permissibility of Section 125 plans has not yet been identified, the Health Connector is exploring whether it could leverage its small group platform to create, effectively, a Section 125 plan option for small employers. The Health Connector will pursue this exploration with partners at CMS and with its stakeholder community, and will share information publicly if/when it identifies a potential pathway that satisfies federal rules and meets market needs, and will seek stakeholder and public input at that time.
Permission for Commonwealth to Administer the Federal Small Business Health Care Tax Credit	The Commonwealth requests flexibility to administer the federal Small Business Tax Credit (SBTC) at the state level in order to better support Massachusetts employers' ability to obtain the credits and help maximize their intended purpose: to help the small employers struggling the most to stay in the group market to offer commercial coverage to their workers. Administering the tax credit at the state level, aligned with the Health Connector's existing Wellness Track program, affords Massachusetts the opportunity to craft an easy-to-use, effective and meaningful support structure for the most "coverage-vulnerable" small businesses.	Section 1332/State Innovation Waiver	The Health Connector plans to develop and file a full Section 1332 waiver to request federal authority to administer the ACA Small Business Tax Credit at a state level, and redesign it so it is easier to obtain and to be targeted at small employers with the greatest need for assistance. The required actuarial and economic impact analyses for this waiver will take through the fall of 2017 to complete. As such, the Health Connector aims to submit full 1332 by end of the calendar year, with the goal of implementation by 2019. Prior to submission of the final waiver, the Health Connector will publicly share the waiver draft for public comment.